



Incinerators: Myths vs. Facts

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BACKGROUND

Incineration is a waste treatment technology that involves burning commercial, residential and hazardous waste. Incineration converts discarded materials, including paper, plastics, metals and food scraps into bottom ash, fly ash, combustion gases, air pollutants, wastewater, wastewater treatment sludge and heat. There are 100 waste incinerators in the U.S. and most of these are used to generate electricity. No new incinerators have been built in the U.S. after 1997, due to public opposition, identified health risks, high costs and the uptake of waste reduction practices such as recycling and composting. In recent years, the incinerator industry has tried to expand their sector by marketing their facilities as "Waste to Energy" (WTE), using misleading claims of "reducing climate pollution" and being a "clean energy source".

MYTH 1: Waste Incineration is a source of renewable energy.

FACT: Municipal waste is non-renewable, consisting of discarded materials such as paper, plastic and glass that are derived from finite natural resources such as forests that are being depleted at unsustainable rates. Burning these materials in order to generate electricity creates a demand for "waste" and discourages much-needed efforts to conserve resources, reduce packaging and waste and encourage recycling and composting. More than 90% of materials currently disposed of in incinerators and landfills can be reused, recycled and composted.¹ Providing subsidies or incentives for incineration encourages local governments to destroy these materials, rather than investing in environmentally sound and energy conserving practices such as recycling and composting.

MYTH 2: Modern incinerators have pollution control devices such as filters and scrubbers that make them safe for communities.

FACT: All incinerators pose considerable risk to the health and environment of frontline communities as well as that of the general population. Even the most technologically advanced incinerators release thousands of pollutants that contaminate our air, soil and water. Many of these pollutants enter the food supply and concentrate up through the food chain. Incinerator workers and people living near incinerators are particularly at high risk of exposure to dioxin and other contaminants.²

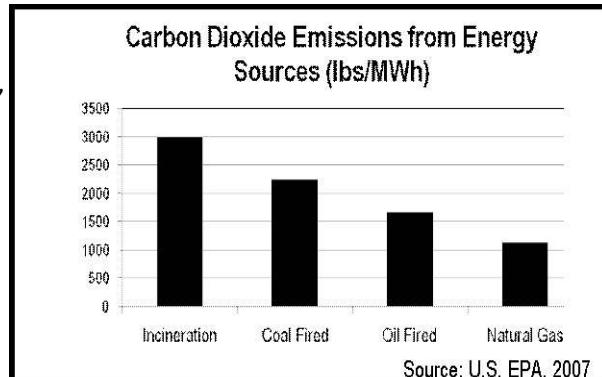
In newer incinerators, air pollution control devices such as air filters capture and concentrate some of the pollutants; but they don't eliminate them. The captured pollutants are transferred to other by-products such as fly ash, bottom ash, boiler ash/ slag, and wastewater treatment sludge that are then released into the environment.³ However, even modern pollution control devices such as air filters do not prevent the escape of many hazardous emissions such as ultra-fine particles.⁴ Ultra-fine particles are particles produced from burning materials (including PCBs, dioxins and furans), which are smaller in size than what is currently regulated or monitored by the U.S. EPA. These particles can be lethal, causing cancer, heart attacks, strokes, asthma, and pulmonary disease. It is estimated that airborne particulates cause the deaths of over 2 million people worldwide each year -370, 000 of them in Europe.⁵ In the U.S. communities of color, low-income communities, and Indigenous communities are exposed to a disproportionate burden of such toxins.⁶

Finally, U.S. regulatory agencies have found that incinerators are prone to various types of malfunctions, system failures and breakdowns, which routinely lead to serious air pollution control problems and increased emissions that are dangerous to public health.⁷

MYTH 3: Modern incinerators produce less climate pollution - carbon dioxide (CO₂)

FACT: Burning waste contributes to climate change. Incinerators emit more carbon dioxide (CO₂) per unit of electricity (2988 lbs/MWh) than coal-fired power plants. (2249 lbs/MWh).⁸ According to the U.S. EPA, “waste to energy” incinerators and landfills contribute far higher levels of greenhouse gas emissions and overall energy throughout their lifecycles than source reduction, reuse and recycling of the same materials.⁹ Incineration also drives a climate changing cycle of new resources pulled out of the earth, processed in factories, shipped around the world, and then wasted in incinerators and landfills.

In contrast, a 2009 study by the EPA concluded that up to 42% of U.S. GHG emissions, which are generated through the production of materials, could be significantly reduced through recycling and composting.¹⁰

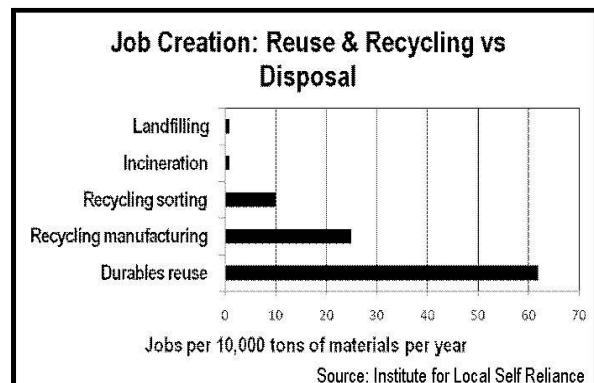


MYTH 4: Modern incinerators efficiently produce electricity

FACT: All incinerators are a massive waste of energy. Due to the low calorific value of waste, **incinerators are only able to capture small amounts of energy** while destroying large amounts of reusable materials. While older incinerators generate electricity at very low efficiency rates of 19-27%, a recent UK study¹¹ found that conversion efficiencies of new incineration technologies are even lower. Conversely, zero waste practices such as recycling and composting serve to conserve three to five times the amount of energy produced by waste incineration.¹² When taken together, the amount of energy wasted in the U.S. by not recycling aluminum and steel cans, paper, printed materials, glass, and plastic is equal to the annual output of 15 medium-sized power plants.¹³

MYTH 5: Incinerators provide jobs for communities

FACT: Incinerators burn local jobs. Incinerators require huge capital investment, but they offer relatively few jobs when compared to recycling. In fact, recycling sustains more than 10 times more jobs per tonnage of waste than incineration and landfilling.¹⁴ With a national recycling rate of less than 33%, the U.S. recycling industries currently provide 1.1 million jobs.¹⁵ If the national recycling rate were to double, over a million new, green jobs could be created.¹⁶



MYTH 6: Incinerators are an affordable option

FACT: Incinerators are the most expensive method to generate energy and to handle waste, while also creating significant economic burdens for host cities. According to the U.S. Energy Information Administration Annual Outlook 2010 report, the capital cost of new waste incinerator facilities is \$8,232 per kilowatt hour. That is more than twice the cost of coal-fired power and 60 percent more than nuclear energy. Waste incinerator operations and maintenance costs are ten times greater than coal and four times greater than nuclear.¹⁷

Billions of taxpayer dollars are spent subsidizing the construction and operations of incinerators. Detroit taxpayers are saddled with over \$1.2 billion dollars in debt from constructing and upgrading the world's largest waste incinerator.¹⁸ As a result, residents have had to pay high trash disposal fees of over \$150 per ton. The city could have saved over \$55 million in just one year if it had never built the incinerator. In 2010, the city of Harrisburg, PA is considering filing for bankruptcy due to its outstanding incinerator debt of \$300 million. Harrisburg's annual incinerator debt payments are currently \$68 million, larger than the city's entire operating budget.¹⁹

Technology/Fuel	Nominal Facility Capacity (kW)	Capital Cost (\$/kW)	Fixed O&M (\$/kW-yr)	Variable O&M (\$/MWh)
Advanced Pulverized Coal	650,000	3,167	35.97	4.25
Advanced Nuclear/Uranium	2,236,000	5,339	88.75	2.04
Waste Incineration	50,000	8,232	373.76	8.33
Photovoltaic/Solar	150,000	4,755	16.70	0
Onshore Wind	100,000	2,438	28.07	0

O&M= Operating and Maintenance. Excerpted from Table 2-5, page 2-10 of Updated Capital Cost Estimates for Electricity Generation Plants (November 2010), U.S. Energy Administration. (See: www.eia.gov/oiaf/beck_plantcosts/?src=email.)

For a fraction of these costs, investments in recycling, reuse and remanufacturing would create significantly more business and employment opportunities.²⁰

MYTH 7: Incinerators are compatible with recycling

FACT: Incinerators burn many valuable resources that can be recycled and composted, and incinerators compete for the same materials as recycling programs. Because of the extremely high costs of constructing and operating an incinerator, spending taxpayer money for an incinerator means that there are significantly less funds to invest in more affordable solutions. More than two thirds of the materials we use are still burned or buried,²¹ despite the fact that we can cost-effectively recycle the vast majority of what we waste.

MYTH 8: Countries like Denmark that are expanding incineration have the highest recycling rates and they only burn materials that cannot be recycled.

FACT: Countries and regions in Europe that have high waste incineration rates typically recycle less. Data for household waste from Denmark in 2005 clearly shows that regions with expanded incineration have lower recycling and regions with lower incineration do more recycling.²² It's worth noting that Denmark's recycling rate is well behind other regions of Europe such as Flanders in Belgium, which recycles 71% of municipal waste.

According to Eurostat in 2007, Denmark generates some of the highest per capita waste in the EU (over 1762 lbs. each year) and over 80% of what is burned in Danish incinerators is recyclable and compostable. A 2009 study reported that Europe throws away resources worth over \$6 billion dollars every year by burning and burying materials that can be recycled.²³

MYTH 9: Modern European incinerators produce clean energy, less pollution

FACT: Waste incinerators in the EU continue to pollute the climate and cause significant public health risk, while burning billions of dollars worth of valuable, non-renewable resources. A recent public health impacts report²⁴ states that modern incinerators in the EU are a major source of ultra-fine particulate emissions. In 2009, the Advertising Standards Agency in the UK banned the SITA Cornwall waste company from distributing its booklet on incineration for, among other things, making unsubstantiated claims that the UK Health Protection Agency stated that modern incinerators are safe.²⁵

MYTH 10: The EU is way ahead, and the U.S. lags behind in waste reduction

FACT: U.S. communities have been pioneers in the field of Zero Waste, as have many communities in Europe that prioritize zero waste above incineration, while many EU countries are ahead of the U.S. in terms of national

programs such as healthcare and climate change mitigation. Zero Waste is *the design and management of products and processes to reduce the volume and toxicity of waste and materials, conserve and recover all resources, and not burn or bury them.*²⁶ Americans can be proud of some of the benchmarks we have achieved in reducing waste through Zero Waste strategies:

- The Commonwealth of Massachusetts²⁷ and the States of Rhode Island, Delaware and California have either banned or seriously restricted new waste incinerators, in favor of Zero Waste practices and policies.
 - Massachusetts, California,²⁸ Wisconsin²⁹ and Washington³⁰ prioritize Zero Waste practices and policies.
 - The U.S. has led the world in the implementation of curbside recycling programs, with more communities (40+) committed to Zero Waste goals than all of Europe, including the cities of Oakland (CA), Los Angeles (CA), Seattle (WA) and Austin (TX).
 - The city of San Francisco³¹ has achieved a 75% recycling rate of all municipal and commercial waste, and aims to get to Zero Waste by the year 2020, and has created over 1000 jobs in the sector

ENDNOTES

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⁶ Mohai, Paul, "Reassessing Racial and Socioeconomic Disparities in Environmental Justice Research," 2006, *Demography*, 43 (2), 383-399.

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http://www.cjcw.org/notice/Covanta_Massachusetts_environmental_violations.pdf

⁸ U.S. EPA, <http://www.epa.gov/cleanenergy/energy-and-you/affect/air-emissions.html>

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<http://www.metrotimes.com/editorial/story.asp?id=12748>

¹⁹ Associated Press, Incinerator Project Burns Up PA Capitol's Cash, April 2010.
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